

How the EU chemicals legislation has created a standard for chemicals legislation across the world

Geert Dancet, Dancet Company
International Chemical Management Conference
8 August 2019, Taipei

Overview

- Main elements of any chemicals management system
- ECHA as driving force among other EU authorities implementing legislation
- Overview of REACH and CLP processes and how effective they are
- Key findings of the second REACH/CLP review by the Commission and follow up
- ECHA's international activities and how the EU chemicals management system set a standard for the rest of the world

Main elements of any industrial chemicals management system

- Know what is on the market:
 - Inventory of new and existing substances, notification or registration, import/export control
- Gather & generate information on substances
 - Volume and uses
 - Hazards and exposure
- Classification and labelling (GHS)
- Priority setting for risk assessment and reduction
- Assessment, evaluation, bridging data gaps per substance
- Regulatory risk management of chemicals of concern
 - Restrictions and/or authorisation
 - May include: Alternatives assessment, socio-economic analysis

ECHA – a regulatory EU Agency

- Established 1 June 2007
- Located in Helsinki, Finland
- Responsible for industrial chemicals and biocides
- Staff (ca. 600) from EU and EEA countries



REACH

Registration Evaluation Authorisation

All chemicals ≥ 1 tonne per year

CLP

Classification Labelling Packaging

All chemicals and mixtures

United Nations standards

BPR

Biocides

Active substances and biocidal products

PIC

Prior Informed Consent

Import/export of certain hazardous chemicals

Rotterdam Convention

ECHA committees and bodies

- Management Board (MB) nominated by the European Council, the European Parliament and the European Commission
- The ECHA 'secretariat' led by the Executive Director nominated by the MB
- Member States Committee and Biocidal Products Committee, one per country nominated by the EU/EEA Member States (MS)
- Risk assessment (RAC) and Socio-economic assessment committee (SEAC) experts proposed by MS and nominated by the MB
- Forum on Enforcement one per country nominated by the Member States
- Board of Appeal nominated by the Management Board
- HelpNet of national helpdesks' representatives nominated by the Member States

Role of Member States in implementing EU chemicals legislation

- Each Member State (MS) must have a(t least one) competent authority for implementing REACH, CLP, BPR and PIC but most MS have more than one
- Each Member State should have a national REACH-CLP-BPR helpdesk
- Each Member State must be properly resourced for taking up its own duties under these legislations and taking part in ECHA's bodies
- Each Member State can undertake substance evaluation on substances of concern to identify data gaps and remaining risks, and propose Annex XV REACH dossiers to manage that risk at EU level
- Each Member State must enforce these regulations on the basis of national enforcement legislation and contribute to ECHA's enforcement forum
- National courts should be prepared to judge on non-compliant companies

Key processes of REACH & CLP



Registration and CLP notification

Industry gathers information on their chemicals, ensures management of risks and document this in a registration dossier or CLP notification submitted to ECHA



Evaluation

ECHA and Member States control completeness and compliance and request further information whenever needed

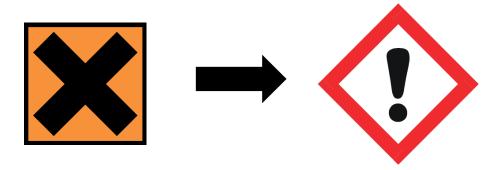


EU-wide risk management

The Commission, with support of ECHA and Member States, applies community wide risk management measures, e.g. authorisation or restriction of certain uses

Classification, labelling and packaging regulation

- First step to define the hazards of chemical substances and mixtures to facilitate safe use
- CLP Regulation (adopted 2008)
 Implementation of UN-wide system (GHS) in the EU
 Applies to any hazardous chemical whatever its volume



Classification and labelling - ECHA's role

Establish and maintain C&L inventory

Self classification by industry of hazardous substances Over 6 million notifications covering more than 140 000 substances

Harmonised C&L

Proposals by Member States or industry Always necessary for biocidal and plant protection substances Opinion by ECHA Risk Assessment Committee Commission decision (Annex VI of CLP)

REACH, EU system for industrial chemicals

Registration of chemicals

Evaluation of selected registered substances

Authorisation of (certain) Chemicals

Restriction of (certain) Chemicals

Aims of REACH:

Ensure a high level of protection of human health and the environment

Promote alternatives to animal testing

Ensure the free circulation of substances on the internal market

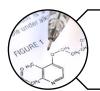
Enhance competitiveness and innovation







Industry responsible for safe manufacture and use



Deal with the 'burden of the past' with a systemic program for registration of 'old' chemicals



Get adequate information on hazards while minimising the use of experimental animals and the costs



Targeted activities by ECHA, Member States and the European Commission to get maximum effect



Enforcement at national level

Registrations' outcome after the 2018 deadline

| | All | DL 2018 |
|---------------|--------|---------|
| Registrations | 91 536 | 33 363 |
| Substances | 21 787 | 11 114 |

A small number of registrations still being processed by ECHA 17% of registrations from SMEs

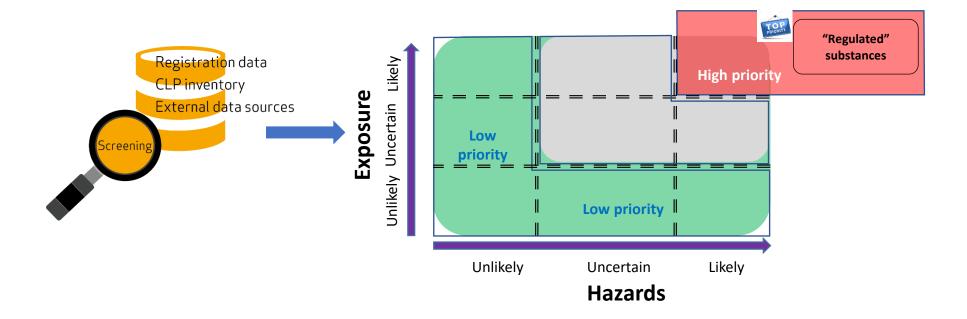
Registrations from outside of EU: 48% from importers and 29% from OR

Understanding registration information

- Registrations are prepared by companies, the data is owned by them
 - Data quality is not systematically reviewed by authorities
- Most of the data is made publicly available
 - Beware of proprietary rights of data owners
- ECHA prepares decisions requesting further testing and information
 - Dossier and substance evaluation
- Data is disseminated via ECHA website and OECD eChemPortal
 - Also a downloadable IUCLID file with key results available

Screening and prioritisation

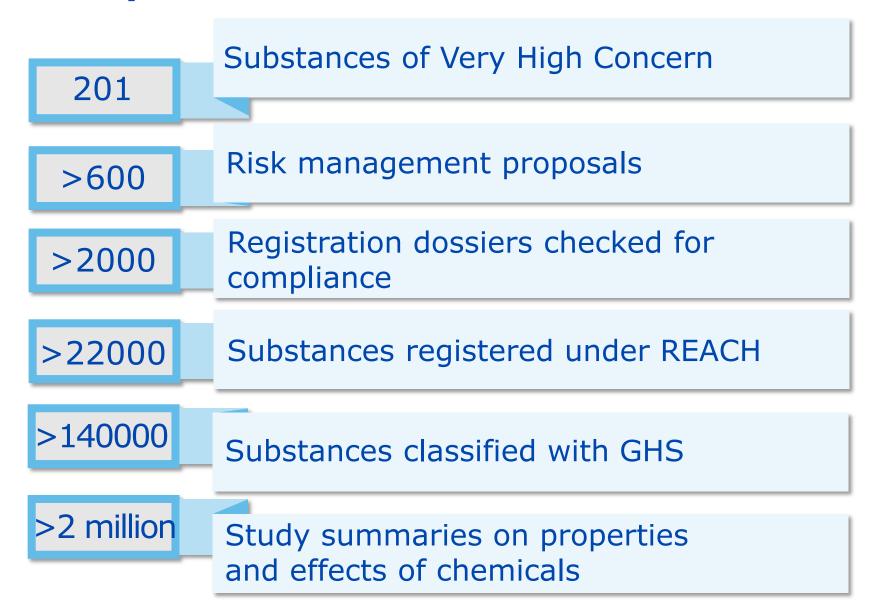
 All registration dossiers screened and prioritised for further assessment by ECHA and MS authorities: evaluation or risk management



Find out which substances are on ECHA's radar

- Substances of potential concern
 - Screening of substances is an annual process to identify substances for evaluation and risk management
 - ECHA focuses on substances that may need regulatory action -> risk management option analysis (RMOA) for chemicals of concern
 - Substances of very high concern (SVHC)
 - Proposals for harmonised classification or restriction
 - Other risk management measures such as OEL's
 - Increased focus on grouping of substances
- See on ECHA website:
 - E.g. PACT public activities coordination tool

Currently on ECHA website



Transparent decision making process

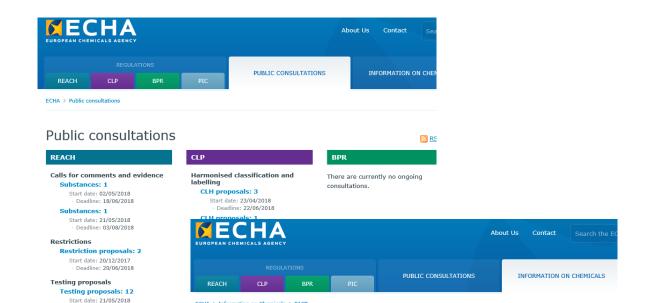
Activities and regulatory processes explained clearly

Open decision making

Indication of when and how stakeholders can interact

Information available in a timely manner

Public Activities Coordination Tool (PACT)



Adopted opinions and previous consultations

Deadline: 05/07/2018

- Substances of very high concern identification
- Submitted recommendations for inclusion in the Authorisation List
- Adopted opinions on applications for authorisation

PACT - RMOA and hazard assessment activities

The Public Activities Coordination Tool (PACT) lists the substances for which a risk management option analysis (RMOA) or an informal hazard assessment for PBT/VPVB (persistent, bioaccumulative and toxic/very persistent and very bioaccumulative) properties or endocrine disruptor properties is either under development or has been completed since the implementation of the SVHC Roadmap commenced in February 2013.

Please read the information on status and purpose of PACT to learn more concerning this matter.

> Further information

ECHA > Information on Chemicals > PACT

Disclaimer: The information and views set out in the PACT table and in the RMOA and hazard assessment outcome documents are those of the evaluating authority and do not necessarily reflect the position or opinion of the other Member States or ECHA. Neither ECHA nor the evaluating authority nor any person acting on either of their behalves may be held liable for the use which may be made of the information contained therein. Statements made or information contained in the documents are without prejudice to any formal regulatory activities that ECHA or the Member States may initiate at a later stage. RNOAS, hazard assessments and their outcomes are compiled on the basis of information available by the date of the publication of the document.

| Page 1 of 9 ▼ | | | | | | (Suspected) hazar | |
|-----------------------------------|-----------|-----------------|-------------------|----------------------|------------------|-------------------|--|
| Name 🗘 | EC/List O | CAS Number © | Authority © | Activity 0 | Latest update | Scope | |
| Amphoteric Fluorinated Surfactant | - | - | Belgium | Hazard assessment | 11/06/2018 | РВТ | |
| Dichloro(dimethyl)silane | 200-901-0 | 75-78-5 | Czech Republic | Hazard assessment | 11/06/2018 | PBT | |
| HDI oligomers, isocyanurate | 931-274-8 | 28182-81-2 | Slovenia | Hazard assessment | 11/06/2018 | PBT | |

ECHA's dissemination website

Tailored access to all information on chemical substances contained in ECHA databases in **one single point of access** to

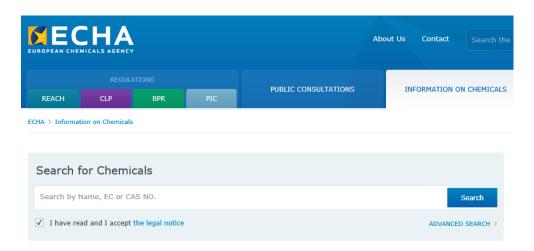
Provide meaningful and relevant information on chemicals

Increase the transparency

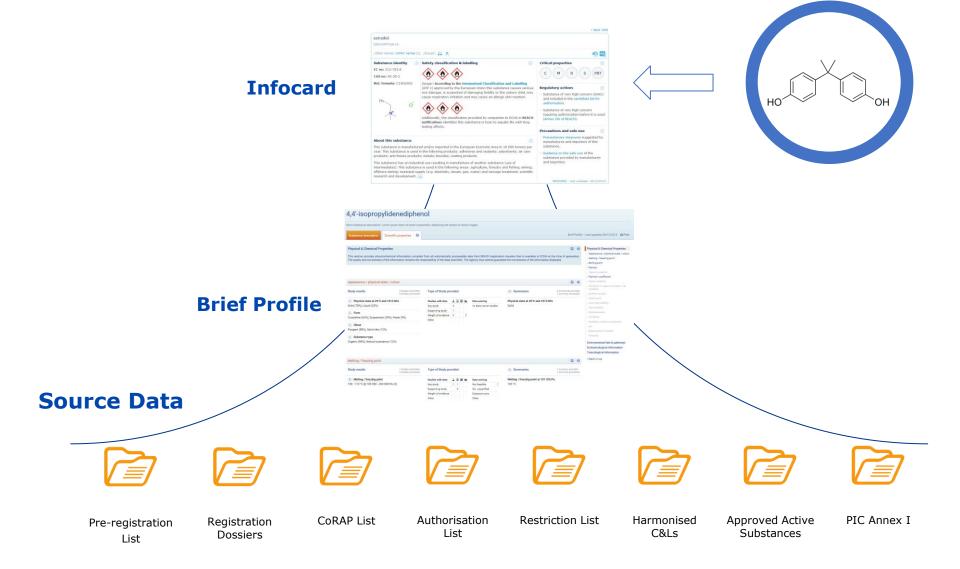
Promote quality of data

Promote the safe use of chemicals for consumers

Assist citizens to make informed decisions on the safe use of chemicals



Dissemination - Tiered approach





Risk management: restrictions

- When unacceptable risks to humans or the environment have been identified
- Member State competent authorities can submit dossiers proposing restrictions (or European Commission asks ECHA to submit)
- These dossiers must include a socio-economic analysis
- European Commission Decision based on an ECHA opinion
 - Annex XVII of REACH lists all restrictions (including those preceding REACH)

26 ECHA opinions

Risk management: authorisation

- Substances of very high concern (SVHCs): CMRs, PBT/vPvB or 'equivalent concern'
- Proposals of SVHCs by Member States (or European Commission instructing ECHA) for the 'Candidate List'
- Some transferred by the Commission with majority support of REACH committee onto the 'Authorisation List'
- Once on the Authorisation List, the substance can only be marketed or used after 'sunset date' if authorised by the European Commission who decides based on ECHA opinion and after majority support from REACH committee

201 substances on Candidate List – 43 on Authorisation List – 219 ECHA opinions - 91 Authorisation Decisions



Second REACH review: key findings

After 10 years the Commission concluded last year that REACH is fully operational and delivers the expected results:

- A comprehensive data set on substances
- Creation of new substances was stimulated by lower R&D and new substance requirements
- Information needs for nanomaterials are addressed by amendments of REACH annexes
- Progress in the phasing out of substances of very high concern
- Improvement of the risk management measures at the workplace
- Improvement of the communication and transparency in the supply chain
- Increased confidence of consumers in chemicals
- ECHA is playing an instrumental role on REACH implementation

Second REACH review: key findings

- Studies prove that REACH met its objectives: it has significantly improved the protection of human health and the environment, promoted alternatives to animal testing and ensured the free movement of chemicals on the EU market
- REACH contributed to the EU meeting the World Summit Sustainability Development 2020 goal on chemicals
- REACH review concluded that
 - Legal requirements and obligations are well tuned to needs and objectives
 - But currently no need to change the legal act
 - A number of actions were identified that can further improve REACH

ECHA's international activity

- Technical and scientific support to OECD
 - Development/revising of TG/GD
 - eChemPortal
 - QSAR Tool
 - IUCLID
- Awareness raising of legal obligations in the EU to third countries
 - Visits from and to other regulatory authorities
 - Workshops/conferences
 - Industry partnerships (ICCA)
- WHO/CEN/ISO/UN
- Support organisation of the Helsinki Chemicals Forum

Countries following REACH/CLP chemicals management system

- REACH and CLP apply to EU-28 and 3 EEA countries
- UK after brexit committed to apply identical REACH/CLP
- Future EU accession countries are preparing for EU acquis application
- Turkey introduced its own REACH/CLP laws and implementation
- Switzerland applies CLP and most of REACH through own legislation
- A high number of countries apply their GHS version (UN commitment!)
- South Korea has adopted REACH-K, which is the closest to REACH
- Taiwan applies a REACH like legislation
- China is preparing chemicals legislation which is dubbed as China REACH
- Canada, Australia, Japan and US cooperate with ECHA but keep own systems



Any questions?